

Approval of Financial Plan to Close the Budget Gap Caused by the COVID-19 Pandemic

FINANCE AND RESOURCE MANAGEMENT COMMITTEE

As of December 31, 2020

In November 2020, the university provided the Board of Visitors with an update on the financial impact of the COVID-19 pandemic on the campus budget as determined during the Fall semester and as projected for the 2020-21 fiscal year. The impact across campus was uneven, with the primary impact on self-generated revenue activities in Auxiliary Enterprises due to the university's response to ensure the safety and well-being of the campus community. This identified a \$63.2 million operating gap. Subsequently, the university has developed a plan for closing this budget gap and recommends approval by the Board.

While the university worked diligently to minimize the financial impact, the university was open and operating. Efforts to minimize impact spanned cost control efforts to philanthropy (Athletics). The impact is summarized below:

2020-21 Auxiliary Enterprise Budget Gap Due to the COVID-19 Pandemic as of December 31, 2020	Net (Dollars in Millions)
Dining	-\$ 23.2
Athletics	-19.1
Residential	-8.9
Inn at VT: Hotel & Conference Center	-4.6
Electric Service	-1.6
Parking & Fleet Services	-1.8
Health Services	-1.3
Other Units (Steger Center, Printing, Center for Arts, Library Photocopy, Licensing/Trademark)	-2.7
Total	-\$ 63.2

Recognizing the financial challenges faced by public universities, the Commonwealth of Virginia provided temporary authority for the 2020-22 biennium impacts caused by the COVID-19 pandemic during the 2020 sessions. This allowed a reduction of the recovery of the indirect cost of Auxiliary Enterprise programs. In addition, it authorized the use of other fund sources as approved by the Board of Visitors after having reviewed the measure of financial status in the most recent Auditor of Public Accounts (APA) Higher Education Comparative Report. The use of other fund sources is limited to scholarship support for Intercollegiate Athletics. The resolution is to be shared with the Chairs of the

House Appropriations and Senate Finance and Appropriations Committees. See Attachment A for the complete text of these new temporary authorities. The university's recommended financial plan complies with these requirements as explained below.

The decrease in revenues and expenses is due to the reduction of business activities as a result of COVID-19. A portfolio of strategies was developed to minimize the impact on the university's finances. The plan is summarized below:

Strategies	Amount (Dollars in Millions)
Federal Support	
CARES Act (via Commonwealth of Virginia)	\$ 10.7
2nd Stimulus (Consolidated Appropriation Act)	18.1
State Support	4.0
Restructuring of Existing Debt (FY21)	10.8
One-time Savings (health insurance holiday)	4.8
Relief from Institutional Indirect Cost Assessments	13.9
Expenditure Savings/Cost Control	0.9
TOTAL	\$ 63.2

The APA's comparative report is lengthy and is included as Attachment C to the detailed report supporting the resolution. Attachment B includes a summary of just the financial ratios included in the report to assist in the overall review.

Although the original intent of the APA report was to enable the state legislature to get an overview of the financial health of all state institutions of higher education, the new Board of Visitors review requirement was intended to focus the Board's attention on the financial health of their respective institutions and the potential financial impact of the funding plan to assist their auxiliaries.

The report shows numerous financial ratios for fiscal years 2015, 2016, and 2017 and provides explanations and context for the ratios. Additionally, it includes the composite financial index (CFI) (with and without the institution's foundations), which is a weighted average of four of these core ratios. A CFI score greater than or equal to 3.0 generally indicates that an institution is financially healthy. The report indicates that reviewing trends in the CFI over time helps to adjust for the impact of significant one-time events that may disproportionately impact a ratio in a given year. The CFI is also used by the Southern Association of Colleges and Schools, Commission on Colleges during their accreditation reviews of the university.

As shown in more detail in the presentation related to the university's financial statements, the university demonstrates financial health compared to the benchmarks, if applicable, for the core financial ratios and the CFI.

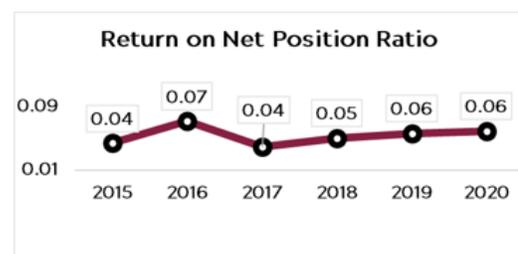
Key Financial Ratios of Financial Health Cited in APA Comparative Report

Ratio	Definition
Primary Reserve	Snapshot of the financial strength and flexibility of an institution calculated by dividing expendable net assets by total expenses. The accepted benchmark for this ratio is 0.4.
Viability	Availability of expendable net position to cover long-term debt and indicates whether an institution can assume new debt calculated by dividing expendable net assets by long-term debt. The accepted benchmark for this ratio is 1.0 or greater.
Net Operating Revenue	Indicates whether an organization is living within its available resources calculated by dividing net income less capital revenues by noncapital revenues.
Return on Net Position	Answers whether the university is achieving a positive economic return on its investment of resources calculated by dividing change in net assets by total net assets.

Consistent with the Auditor of Public Accounts report, the impacts of Pension and Other Post Employment Benefits have been excluded.

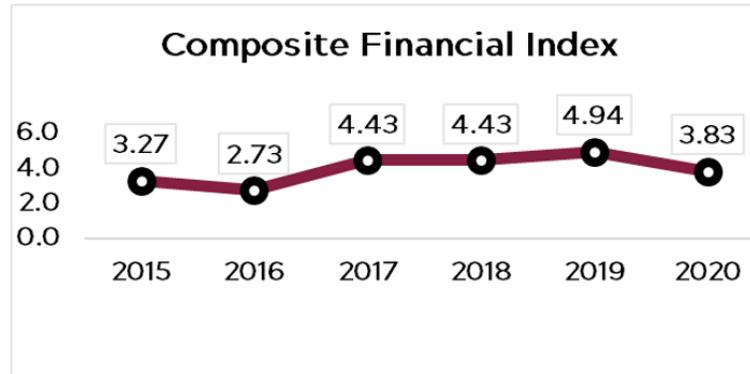
Prager, Sealy & Co., LLC; KPMG LLP; and Altman LLC 2010, Strategic Financial Analysis for Higher Education: Identifying, Measuring & Reporting Financial Risks, Seventh Edition, 2010,
https://www.atain.com/sites/default/files/take-aways-pdf/HEAMC_Strategic%20Financial%20Analysis%20Seventh%20Edition.pdf

Measuring the Overall Level of Financial Health



Prager, Sealy & Co., LLC; KPMG LLP; and Altman LLC 2010, Strategic Financial Analysis for Higher Education: Identifying, Measuring & Reporting Financial Risks, Seventh Edition, 2010,
https://www.atain.com/sites/default/files/take-aways-pdf/HEAMC_Strategic%20Financial%20Analysis%20Seventh%20Edition.pdf

Measuring the Overall Level of Financial Health



The CFI is a weighted average of the four previous financial ratios. The accepted benchmark is 3.0 or greater. The above statistics include the Virginia Tech Foundation.

Prager, Sealy & Co., LLC; KPMG LLP; and Attain LLC 2010, Strategic Financial Analysis for Higher Education: Identifying, Measuring & Reporting Financial Risks, Seventh Edition, 2010.
https://www.atain.com/sites/default/files/take-aways-pdf/HEAMC_Strategic%20Financial%20Analysis%20Seventh%20Edition.pdf

Variations of these ratios and numerous other ratios and qualitative factors are also used by the bond rating agencies when assessing the financial health of the university. The recently affirmed ratings of Aa1 from Moody's and AA from Standard & Poor's with a stable outlook provide additional confirmation of the university's financial health.

Given the financial strength of the university and the fact that the majority of the solutions to fund the above budget gaps or operating deficits are from new one-time resources, it is anticipated that the implementation of the plan will have only a marginal impact on the financial health of the university.

Moving forward, the university will continue to monitor and manage the financial impacts created by the COVID-19 pandemic on university operations and bring updates back to the Board of Visitors as needed. As the details of the plan are implemented, some limited temporary reductions in reserve balances, which will be scheduled to be repaid in future years, or internal loans may need to be considered for a portion of the plan not funded from one-time sources.

**RESOLUTION APPROVING THE FINANCIAL PLAN TO CLOSE THE BUDGET GAP
CAUSED BY THE COVID-19 PANDEMIC**

WHEREAS, the COVID-19 pandemic had significant impact on the university's Auxiliary Enterprise financial operations; and,

WHEREAS, the university shared the impact, as understood during Fall 2020, with the Board of Visitors at the November 2020 meeting; and,

WHEREAS, this identified a \$63.2 million budget gap in the Auxiliary Enterprises for fiscal year 2020-21; and,

WHEREAS, § 3-4.01 item 3 of Chapter 1283 and Chapter 56 of the Virginia Acts of Assembly allows institutions to forego the collection of full indirect cost; and,

WHEREAS, § 3-4.01 item 4 of Chapter 56 of the Virginia Acts of Assembly requires Board of Visitors approval of such funding plan; and

WHEREAS, the university has identified a plan for closing this budget gap using primarily new one-time resources and the new legislative authorities mentioned above, and therefore the plan is anticipated to have limited impact on the financial health of the university;

NOW THEREFORE BE IT RESOLVED, that the university's plan for closing the budget gap created by the pandemic be approved.

RECOMMENDATION:

That the resolution approving Virginia Tech's financial plan to close the budget gap created by the COVID-19 pandemic be approved.

March 22, 2021

Chapter 1283 of the Virginia Act of Assembly (FY20)

§ 3-4.01

3. Institutions of higher education shall have the authority to reduce the recovery of the full indirect cost of auxiliary enterprise programs to the educational and general program for the 2019-2020 fiscal year as a result of the significant financial impact on auxiliary enterprise programs caused by the COVID-19 pandemic.

Chapter 56 of the Virginia Act of Assembly (FY21 & 22)

§ 3-4.01

3. Institutions of higher education shall have the authority to reduce the recovery of the full indirect cost of auxiliary enterprise programs to the educational and general program for the 2020-2022 biennium as a result of the significant financial impact on auxiliary enterprise programs caused by the COVID-19 pandemic.

4. a. Institutions of higher education shall have the authority to use available fund balances from other fund sources, to include educational and general program reserves, to support operations, increased costs or revenue reductions, for auxiliary enterprise programs for the 2020-2022 biennium. However, with the exception of transfer payments, educational and general program reserves may not be used to directly support intercollegiate athletics.

b. Any use of available fund balances pursuant to these temporary provisions shall be subject to approval by the Board of Visitors of the institution, provided that the Board has also reviewed the measures of financial status included in the most recent Auditor of Public Account Higher Education Comparative Report. Prior to any transfer, the institution shall provide the approval resolution to the Chairs of the House Appropriations and Senate Finance and Appropriations Committees.

Summary of APA Higher Education Comparative Report FY2017

Background

The Auditor of Public Accounts (APA) provides a report of comparative financial information for Virginia's 15 four-year public institutions. The report uses financial ratio analysis to provide starting point for understanding a university's financial activity. The APA calculates financial ratios using each university's audited financial statements. These calculations exclude component units (such as affiliated not-for-profit foundations), and also exclude the impact of the university's share of the commonwealth's unfunded pension obligation (GASB 68) and Other Post-Employment Benefits (OPEB) (GASB 75), **unless** otherwise noted. The APA report is lengthy and so this summary was created to have a more concise document to review.

Ratio Analysis for Virginia Tech for fiscal year 2017

Financial Resource Ratios

Financial resource ratios focus on an institution's available resources and the returns generated from those resources. They intend to answer whether institutions have sufficient resources and whether they use those resources to support the mission and strategic direction of the institution.

Ratio	Virginia Tech	Benchmark	Performance
Primary Reserve Ratio*	0.42	0.40	Higher
Viability Ratio*	1.17	1.00	Higher
Return on Net Position Ratio*	0.04	None	None
Age of Facilities Ratio	13.78	None	None

* = Core Ratio

- 1) **Primary Reserve Ratio**: measures the financial strength of an institution by comparing expendable net position to total expenditures. The ratio improves if expendable net position increases or total expenditures decrease.
- 2) **Viability Ratio**: measures the availability of expendable net position to cover long-term debt. The ratio improves if expendable net position increases or long-term debt decreases.
- 3) **Return on Net Position Ratio**: measures the total economic return of an institution by comparing an institution's change in net position to its beginning net position. The ratio improves if total revenues increase or total expenditures decrease.
- 4) **Age of Facilities Ratio**: measures the approximate age of facilities by comparing the current year's depreciation expense to total accumulated depreciation. The ratio increases if depreciation expense decreases or total accumulated depreciation increases.

Activity-Based Ratios

Activity-based ratios analyze how an institution's activities relate to each other and how the institution allocates and prioritizes resources in achieving their missions.

Ratio	Virginia Tech	Benchmark	Performance
Educational Core Services Ratio/(Relative % Distribution)	0.73/(81%)	None	None
Educational Support Ratio/(Relative % Distribution)	0.10/(11%)	None	None
General Support Ratio/(Relative % Distribution)	0.07/(8%)	None	None
Net Operating Revenues Ratio*	0.01	None	None
Auxiliary Income Ratio	0.13	None	None

* = Core Ratio

- 1) **Functional Classification Ratios:** measures expenditures of certain functions as a percentage of an institution's educational and general (E&G) revenue.
 - a. **Educational Core Services Ratio:** measures the proportion of instruction, research, and public service expenditures relative to E&G revenues. These functions are directly correlated to the institution's mission. The ratio increases if instructional, research, or public service expenditures increase or if E&G revenue decreases. Generally, higher percentages of core services indicates cost efficient support programs.
 - b. **Educational Support Ratio:** measures the proportion of academic support expenditures to E&G revenues. These expenditures relate directly to the institution's mission. The ratio increases if library, academic administration, admissions, registrar, or other academic support expenditures increase or if E&G revenue decreases.
 - c. **General Support Ratio:** measures the proportion of institutional support expenditures relative to E&G revenues. These expenditures related indirectly to the institution's mission. The ratio increases if institutional support (day-to-day operations and business management) expenditures increase or if E&G revenue decreases.
- 2) **Net Operating Revenues Ratio:** measures operating performance and indicates whether an institution is living within its available resources. The ratio improves if noncapital net income increases relative to noncapital revenues.
- 3) **Auxiliary Income Ratio:** measures whether the revenues from auxiliary enterprises exceed the expenditures for those services. The ratio improves if auxiliary revenues increase or auxiliary expenditures decrease.

Composite Financial Index

The Composite Financial Index (CFI) combines four core ratios by assigning various weights to generate an aggregate score for financial strength and stability. This score provides an overview of the overall financial health of an institution. Due to the significant role foundations have in fundraising and endowment support, the APA provides a calculation of CFI with the affiliated not-for-profit foundation based on information from the Commonwealth' Comprehensive Annual Financial Report (CAFR).

Ratio	Virginia Tech	Benchmark	Performance
CFI – institution only	2.67	3.00	Lower
CFI – institution and foundation	4.43	3.00	Higher



HIGHER EDUCATION COMPARATIVE REPORT

FISCAL YEAR 2017

Auditor of Public Accounts
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EXECUTIVE SUMMARY

The purpose of this report is to provide comparative financial information for Virginia's four-year public institutions of higher education. The citizens of the Commonwealth partially fund the operations of each of these institutions with taxes paid to the Commonwealth and through tuition and fees paid by Virginia residents attending each institution. The basic mission of each of these institutions, providing post-secondary education to students, is essentially the same. However, the methodology for accomplishing this mission differs among institutions. Some examples of these differences in approach include the incorporation of military training in the educational environment, engagement of professors and students in various levels of research activities, and the inclusion of institution health systems or hospitals as part of the university-entity. In addition, both the age and location of the institution can cause large financial and physical resource differences. For example, older institutions have had a longer time to build financial reserves and expand their physical footprints. Smaller institutions, which may be attempting to achieve faster rates of growth, may be investing more heavily in their facilities and capital projects. This growth could contribute to lower reserves and higher levels of expense relative to total assets.

To create this report, we primarily used amounts from state fiscal years 2015 through 2017, which covers the period from July 1, 2014, to June 30, 2017. We derived most of the information from the institutions' individually published financial statements and footnotes. Annually, the Auditor of Public Accounts audits each of these institutions' financial statements and provides an opinion on the fairness of the presentation of each

Although there are significant differences in how each institution operates, ratio analysis provides a methodology for beginning to understand the differences in financial activity at each institution and how changes in activity can be a reflection of each institution's operating philosophy. In addition, as this report will be an ongoing analysis over time, future reports will continue to compare each institution's ratios to those of previous years. Trend analysis will provide a well-rounded comparison of each institution's figures to its own financial statements in previous years as well as to those of other institutions and attempt to show the impact of micro and macroeconomic shifts on the operations and financial stability of Virginia's public four-year institutions of higher education.

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BACKGROUND

The Commonwealth of Virginia has 15 four-year, public institutions of higher education as listed in Table 1 below. The basic mission of these institutions is to provide post-secondary education; however, the institutions can vary drastically based on several factors. Some of these factors include the age of the institution, the size of its endowments, and the setting in which it provides higher education. For instance, Virginia's institutions range in age from just over 50 years old to over 320 years old. The size of each institution's endowment ranges from the tens of millions to just over \$6 billion. The [Appendix: Institution Background Information](#) includes additional biographical information regarding Virginia's public four-year institutions. A comparative financial analysis of these institutions must consider a variety of factors including size, age, and type of institution.

Table 1. Institution Abbreviations

Abbreviation	Institution
CNU	Christopher Newport University
CWM	The College of William and Mary in Virginia
GMU	George Mason University
JMU	James Madison University
LU	Longwood University
NSU	Norfolk State University
ODU	Old Dominion University
RU	Radford University
UMW	University of Mary Washington
UVA	University of Virginia
UVA-Wise	University of Virginia's College at Wise
VCU	Virginia Commonwealth University
VMI	Virginia Military Institute
VT	Virginia Polytechnic Institute and State University
VSU	Virginia State University

Endowments are donations of money or property, which provide ongoing support for an organization. Institutions typically invest these funds and use the income and/or principal from those investments to support the institutions in accordance with the donors' wishes. The original donation is typically not spendable, which allows for the continued earning of income to support future operations of the institution. Some institutions invest endowment funds directly, while affiliated university not-for-profit foundations primarily hold and invest endowment funds for other institutions. An understanding of how Virginia's public institutions operate, at a minimum, must consider the size of the institutions and the institutions' endowments. For purposes of this study, to obtain endowment asset amounts, we used self-reported data from each of the institutions to the National Association of Colleges and University Business Officers (NACUBO) Commonfund Study of Endowments (NCSE)¹ as of fiscal year 2017, which was the latest data available at the time of our study. CNU and LU did not participate in the 2017 NCSE, and as such, we obtained their most recently submitted endowment data from the Integrated

Postsecondary Education System (IPEDS).⁶ We obtained full-time equivalent enrollment information from the State Council for Higher Education in Virginia (SCHEV).

According to the NCSE, the average endowment of institutions who participated in their latest study (809 institutions nationwide for fiscal year 2017) was about \$704.5 million with a median endowment of \$130.9 million; however, these averages include both public and private institutions. When considering public institutions alone, as in this comparative study, the average endowment per institution decreased to \$476.3 million with a median endowment of \$106.2 million. Based on an analysis of institutions submitting data to the NCSE, the average endowment for Virginia public institutions of higher education was \$923.3 million, with a median endowment of \$153.4 million. As noted in Table 2 below, four of Virginia's 15 public four-year institutions have endowments larger than the national average for public institutions, while six of Virginia's 15 institutions exceed the national median for endowment assets based on the information reported to the NCSE. Using NCSE data for institutions reporting enrollment statistics, the average endowment per full-time equivalent student for public four-year institutions nationally is \$22,471 with a median endowment per full-time equivalent student of \$9,423. The average endowment per full-time equivalent student for Virginia's public four-year institutions reporting to the NCSE is \$53,130 with a median endowment per full-time equivalent student of \$10,834. This was the most current endowment-per-student data available at the time of this report. Although some institutions may not exceed national averages, many different factors contribute to the size of an institution's endowment including the age of the institution, the alumni base and the pace at which they provide donations, the success of the endowment investment managers, and annual endowment spending percentages.

Table 2. Institution Endowment Data

Classification	Institution	FY17 Endowment (in millions) ¹	Fall 2016 FTE Enrollment ²	Endowment per FTE Student
Highest Research	GMU	\$ 77.7	\$29,377	\$ 2,645
Highest Research	UVA	6,400.0	24,329	263,061
Highest Research	VCU	1,840.0	28,496	64,570
Highest Research	VT	995.8	33,675	29,571
Higher Research	CWM	874.1	8,610	101,521
Higher Research	JMU	93.1	20,837	4,468
Higher Research	ODU	213.5	20,031	10,658
Master's and Baccalaureate	CNU	24.1	4,986	4,834
Master's and Baccalaureate	LU	51.8	4,705	11,010
Master's and Baccalaureate	NSU	19.5	4,800	4,063
Master's and Baccalaureate	RU	50.1	9,165	5,466
Master's and Baccalaureate	UMW	47.9	4,296	11,150
Master's and Baccalaureate	VMI	435.1	1,953	222,785
Master's and Baccalaureate	VSU	36.1	4,505	8,013

For purposes of this report, data presented for UVA includes UVA-Wise, as the institutions present consolidated financial statements for reporting purposes. For the same reason, CWM includes Richard Bland College, Virginia’s only junior college, as the institutions report to the same governing body and present consolidated financial statements for financial reporting purposes. The Virginia Community College System (VCCS) is not included in the comparative analysis, as this report does not intend to compare financial information of four-year institutions to financial information of the Commonwealth’s two-year institutions. The VCCS consists of 23 individual community colleges located throughout the Commonwealth of Virginia. The institutions that comprise the VCCS do not offer Bachelor’s Degrees; instead, they typically provide two-year Associate Degrees and certificates. With over 40 campuses and a total full-time equivalent student population of 105,242 as of the 2016-2017 academic year,² it is difficult to provide a direct comparison between the VCCS and the Commonwealth’s four-year institutions. With the exception of VMI and UVA-Wise, all of Virginia’s four-year higher education institutions operate graduate programs with varying degree options. For the purposes of this report, we will refer to the universities as institutions even though some use “college” or “institute” as part of their formal name.

In addition to size of the institution and available resources, certain differences in organizational structure can impact comparability of financial information performed in this report. For example, the University of Virginia Medical Center (UVA Medical Center) is a division of UVA and accounting standards require the inclusion of its financial information with the financial activity of the UVA’s academic division. In contrast, accounting standards require reporting the VCU Health System Authority, a component unit of VCU, in a separate column alongside the institution’s information. For purposes of this report, we will use financial information of the primary university entity consistent with the presentation in the independently published financial statements of each institution. Except as otherwise noted, UVA Medical Center’s financial information will be combined with UVA, but the VCU Health System Authority will not be included with the information presented for VCU.

Certain differences in organizational structure impact comparability of financial information performed in this report.

In most cases, the institutions present financial information pertaining to their non-profit foundations either alongside or immediately following the institution’s financial information. However, foundations support the institutions in different ways. For consistency throughout the remainder of this report, unless otherwise noted, we have included only the financial information of the institution and have excluded that of the institution’s respective foundations. It is important to note, however, that higher education foundations exist primarily to support the mission of the corresponding institution of higher education and will use their resources for various purposes to benefit the institution. In most cases, including foundation resources would significantly improve the financial position of each institution beyond what this report shows.

To aid in comparability among higher education institutions, we referred to four basic classifications prescribed by the Carnegie Foundation for the Advancement of Teaching.³ These Carnegie classifications include doctoral or research institutions (highest research activity, higher research activity, moderate research activity), master’s (larger programs, medium programs, and smaller

programs), and baccalaureate colleges. We have classified Virginia's state-supported institutions into three broad categories based on the above classifications: research institutions with the highest research activity, research institutions with higher research activity, and master's and baccalaureate institutions. These classifications take into account research and development spending, science and engineering research staff, doctoral conferrals, program size, and number of master's degrees awarded. The assumption is that institutions with similar levels of research activity and similar degrees awarded operate more similarly to each other than to other institutions outside of their assigned classification. Institutions operating similarly are likely to be more comparable in types and levels of expenses and investments. Research institutions with the highest research activity include GMU, UVA, VCU, and VT. Research institutions with higher research activity include CWM, JMU, and ODU. The master's and baccalaureate institutions include CNU, LU, NSU, RU, UMW, VMI, and VSU.

INTRODUCTION TO FINANCIAL ANALYSIS

Ratios are quantitative relationships between two amounts showing the number of times one value (denominator) is contained within the other (numerator). This report uses several ratios to compare balances and activities within institution financial statements. Ratios help to provide relative comparability of each institution's activities, financial performance, and reserves rather than comparing total dollar values from one institution to the next. The tables, charts, and graphs below show summarized financial health and performance by assigned classification for the institutions. The [Appendix: Condensed Financial Information](#) provides additional detailed information for each institution.

Starting in fiscal year 2015, new accounting standards significantly affected financial information of each institution of higher education in Virginia. These standards require each institution to record a liability representing the institution's share of the Commonwealth of Virginia's overall net pension liability for employee pension benefits.⁴ Before these standards, it was uncommon for institutions to show a negative balance in unrestricted net position. However, following the implementation of the standards, only a few institutions continued to have a positive balance for this net position classification. As some uncertainty remains as to the best way to account for the impact of these new standards within the traditional ratio analysis model, we opted to exclude the impact from the ratios presented in this report. As these standards affect all institutions, we believe the exclusion of these liabilities should not significantly impact the comparability of ratios from one institution to another.

RATIOS AND ANALYSIS

Financial Resource Ratios

The financial resource ratios focus on available resources and the returns generated from those resources. They intend to answer whether institutions have sufficient resources and whether they use those resources to support the mission and strategic direction of the institution.

Primary Reserve Ratio

The Primary Reserve ratio measures the financial strength of an institution by comparing expendable net position to total expenses. Expendable net position consists of resources the institution can access in a short amount of time to satisfy obligations. Expendable net position excludes an institution's net investment in capital assets and other nonexpendable net position elements. Resources considered nonexpendable are generally not available to satisfy obligations unless the institution satisfies specific restrictions. For example, institutions do not generally sell their capital assets to cover obligations, except in extreme circumstances, and as such, resources invested in capital assets do not meet the liquidity requirement used in this ratio. A high Primary Reserve ratio indicates an institution can withstand times of economic downturn, decreases in enrollment, decreases in fundraising activities, or inability to secure debt. A low ratio indicates that during an economic downturn, an institution could encounter difficulty meeting its obligations.⁵ The ratio also indicates the length of time an institution could continue operations without additional revenue or support. In other words, the Primary Reserve ratio provides a snapshot of the financial strength and flexibility of an institution.⁵ A ratio of 1.0 generally indicates an institution could continue to meet obligations for a year without additional revenue, increased state appropriation support, or short-term borrowing.⁵ The accepted benchmark for this particular ratio is 0.40.⁵

Primary Reserve ratio provides a snapshot of the financial strength and flexibility of an institution.⁵

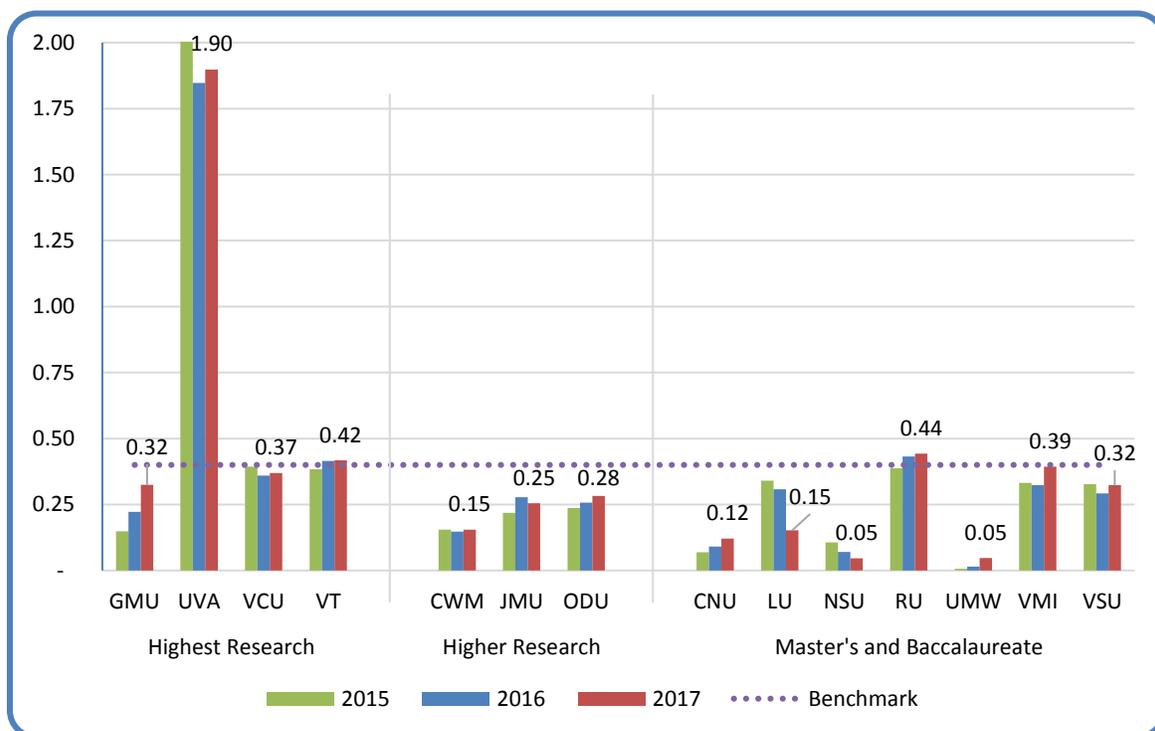
As seen in Figure 1, UVA's high Primary Reserve ratio of 1.90 in fiscal year 2017 is largely due to its significant investment and restricted, but expendable, funds. Investments comprise 62.7 percent of UVA's total assets and UVA's investments are reported as those held by the institution itself, whereas many other institutions consolidate giving and investment activities with their non-profit foundations. In contrast to UVA, where investments comprise a majority of the total assets, capital assets comprise

Capital expansion can temporarily cause the Primary Reserve ratio to decline.

the majority of total assets for both NSU and UMW. NSU and UMW's capital assets comprise 87.2 percent and 91.8 percent of total assets, respectively. When capital assets represent a large percentage of total assets, it limits the amount of expendable and unrestricted assets available to satisfy obligations. Additionally, capital expansion can temporarily cause the Primary Reserve ratio to decline. As such, it is important to view this ratio and others over time to account for periods of expansion.

Both RU and VMI at 0.44 and 0.39, respectively, have significant Primary Reserve ratios relative to their peers, which result from lower debt levels and more liquid assets than other institutions. For example, RU's cash, cash equivalents, and investments represent 22.6 percent of its total assets compared to an 8.7 percent average for the remaining institutions in the master's and baccalaureate institution classification. In contrast, VMI's total liabilities of \$67.4 million represent just 17.1 percent of its total assets compared with an average of 44.6 percent for the remaining institutions in the classification. Although the institutions have chosen different strategies for their institutions, the result for both institutions is the accumulation of significant reserves of expendable resources. However, as noted previously, the Primary Reserve ratio for institutions directing endowment and investment activities toward not-for-profit foundations rather than to the institution directly is lower than when including those expendable resources held by the foundation for the direct benefit of the institution.

Figure 1. Primary Reserve Ratio



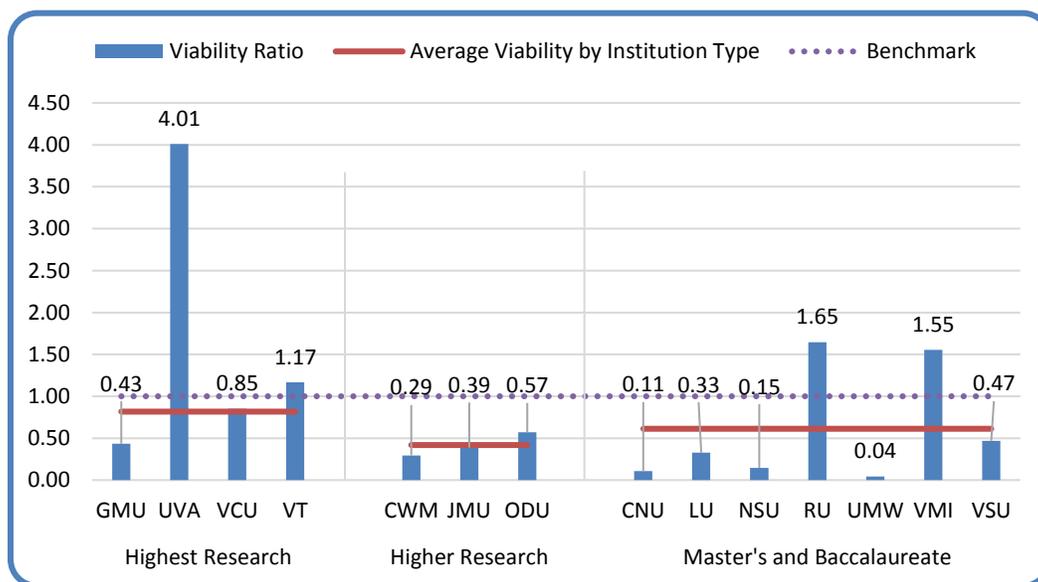
Viability Ratio

The Viability ratio measures one of the most basic determinants of clear financial health: the availability of expendable net position to cover long-term debt should the institution need to settle its obligations as of the statement of net position date.⁵ What this indicator tells the institution is that they either can or cannot settle long-term debt obligations as of the statement of net position date with expendable net position available. This ratio also indicates whether an institution can assume new debt. Although the institution will receive more funds as it continues to operate past the balance sheet date, this ratio is a good indicator of whether the existing debt assumed exceeds a level the institution can

afford to pay. A benchmark ratio of 1.0 or greater indicates sufficient expendable resources to cover outstanding debt obligations.⁵

Figure 2 shows each institution's Viability ratio compared with average Viability ratio by institution type. For comparison purposes, we excluded UVA's Viability ratio from the average Viability ratio calculation of the highest research institutions, as it is a clear outlier when compared with all other institutions due to the size of its expendable endowment and investment resources. To varying degrees, some institutions have directed giving activities toward not-for-profit foundations, which can deflate the expendable resources shown on the Statement of Net Position and deflate the Viability ratio. In addition, the extent to which an institution has arrangements with a not-for-profit affiliated foundation to provide resources to service long-term debt, these types of arrangements improve the viability of the institution, but the Viability ratio is unable to capture the impact. The chart below shows the Viability ratio of each institution when excluding the impact of pension accounting standards.

Figure 2. Viability Ratio

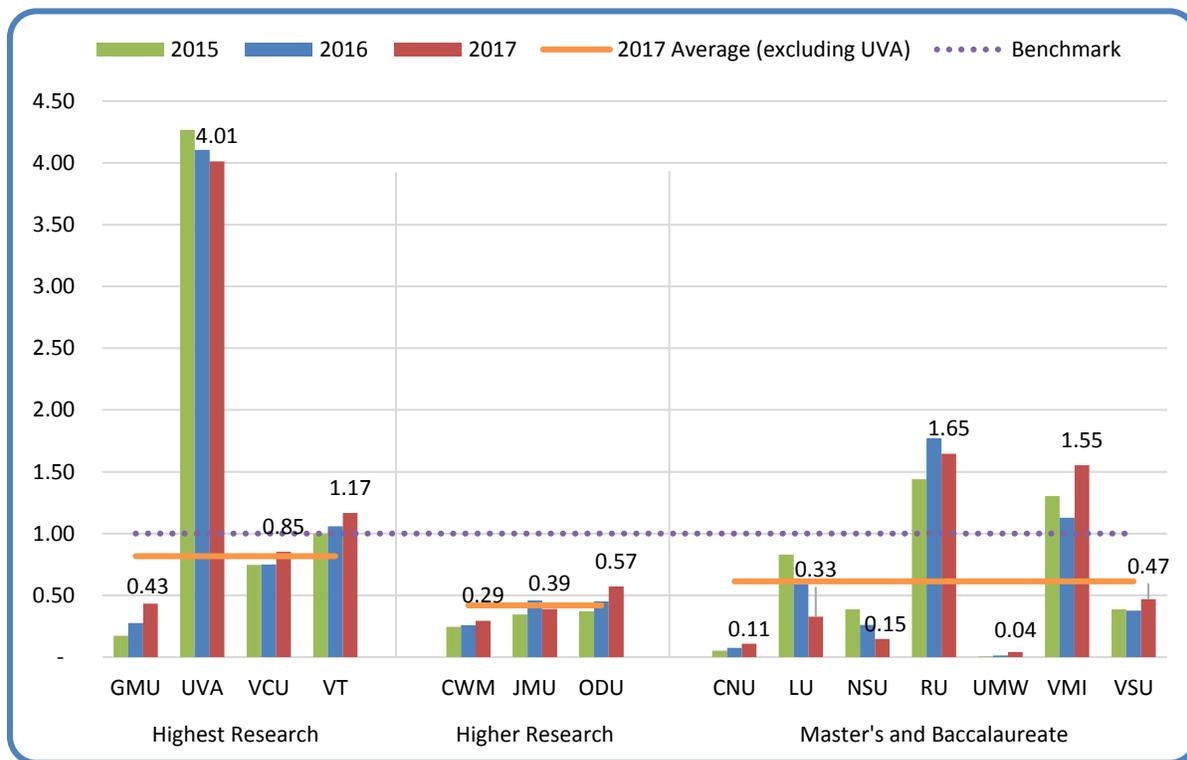


The institutions with the highest ratios over a baseline ratio of 1.0 are UVA (4.01), RU (1.65), VMI (1.55) and VT (1.17). The institutions with the lowest ratios include CNU (0.11), NSU (0.15), and UMW (0.04). UVA's much larger Viability ratio is primarily due to a large amount of cash equivalents and investments at its disposal as expendable resources. As already noted above, UVA's endowment and other investments make up a significant portion of its total assets. GMU has a lower Viability ratio than others classified as highest research institutions due to its significant investment in capital assets and corresponding long-term debt obligations incurred to finance those assets. GMU's capital assets comprise approximately 75.1 percent of total assets and, as noted above, the Viability ratio does not consider capital assets to be expendable resources available to settle obligations. The Age of Facilities ratio shown later in this report corroborates this assessment, as GMU's facilities are younger in age than the other institutions in the highest research category. Institutions in the higher research category remain somewhat consistent in viability as they maintain similar proportions of expendable assets to

liabilities. VMI's Viability ratio is larger than most other institutions in the master's and baccalaureate category as it has a lower debt load relative to total assets. Similarly, as noted in the Primary Reserve ratio discussion, RU's sizeable cash and cash equivalent balances have a similar impact in increasing its Viability ratio. UMW has a lower Viability ratio than others in the master's and baccalaureate category primarily due to fewer expendable resources available to pay long-term debt obligations. UMW's capital assets represent approximately 92 percent of total assets, leaving limited assets in expendable resources prior to considering liabilities. Additionally, UMW's total liabilities represent 54.7 percent of total assets, which is roughly ten percent higher than other institutions in the master's and baccalaureate classification.

A year-to-year comparison of Viability ratio is helpful to show trends at the individual institution level and across the various classifications of institutions. In some cases, the Viability ratio may experience a temporary decrease because of institution growth initiatives. For example, construction of a new building may result in an increase in debt, which may further constrain existing expendable resources. While these types of activities may temporarily decrease the Viability ratio for a particular institution, the ratio should trend upwards over the long term. Figure 3 shows a side-by-side analysis of fiscal year 2015 through 2017 Viability ratios for each institution. As noted, some institutions experienced small declines, while VMI notably experiences a large increase from 1.13 as of fiscal year 2016 to 1.55 as of fiscal year 2017, primarily due to an increase in assets and a corresponding decrease in liabilities, resulting in a year over year increase in expendable net position.

Figure 3. Viability Ratio Trends

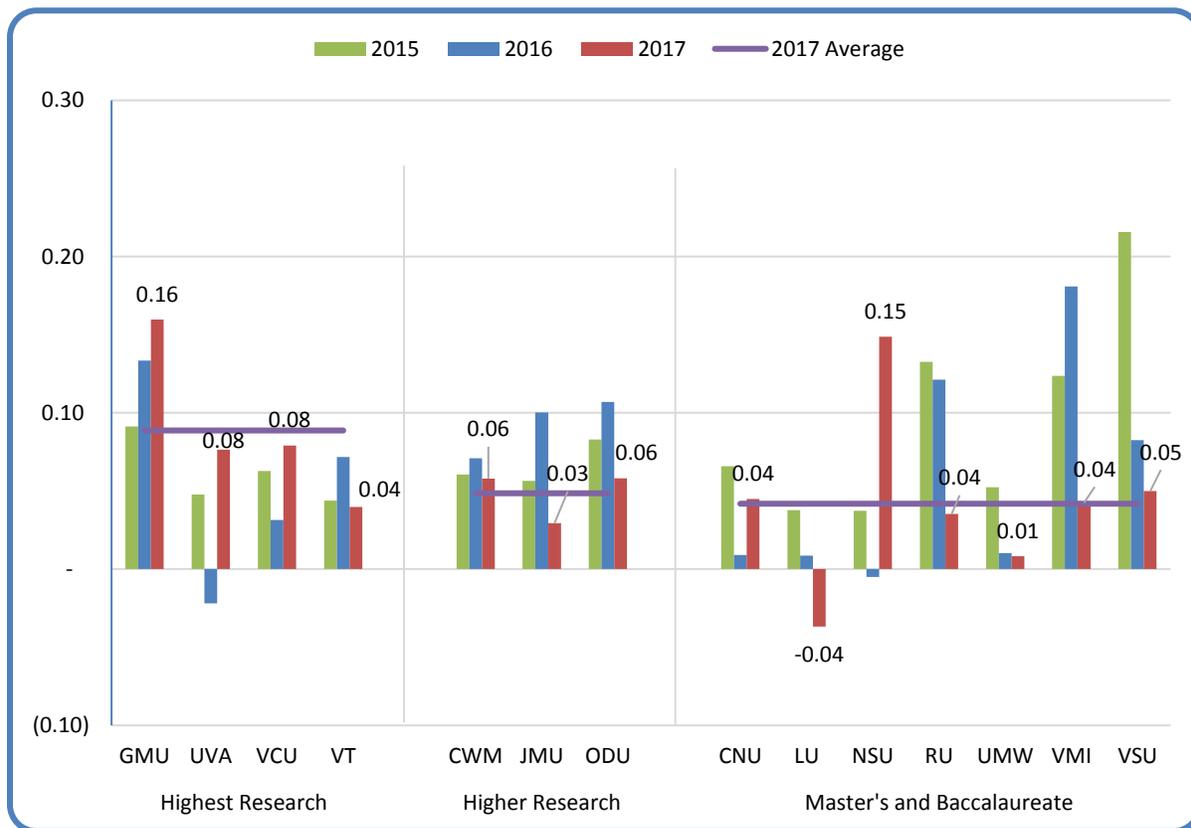


Return on Net Position Ratio

Another measurement of an institution’s operating performance is the Return on Net Position ratio, which measures total economic return. This ratio considers all forms of revenue and expense for a given fiscal year compared to the institution’s net position by dividing the change in net position by the total beginning net position. In general, a higher return on net position indicates a stronger year of financial performance. An institution with less long-term debt generally has a higher return on net position. Several different factors can impact this ratio, including periods of capital expansion or periods of high investment returns. There is generally not a fixed benchmark to apply or achieve for this ratio; however, institutions often look to make this ratio positive and improve over time.

The Return on Net Position ratio answers whether the university is achieving a positive economic return on its investment of resources.

Figure 4. Return on Net Position Ratio



As seen in Figure 4, GMU and NSU have the highest Return on Net Position ratios at 0.16 and 0.15, respectively, while LU has the lowest ratio at -0.04 for fiscal year 2017. GMU’s higher ratio is due to a smaller operating loss during fiscal year 2017 relative to peer institutions and significant capital appropriations and capital grants and contributions, which resulted in a larger increase in net position relative to total net position at the beginning of the year. Capital contributions increase the volatility in this ratio from year to year, as institutions record revenue in a given year when the Commonwealth

provides capital funding for selected projects; however, an institution may not receive funding every year. NSU’s Return on Net Position ratio also increased significantly from fiscal year 2016 to fiscal year 2017. The primary reason for the increase appears to be a decrease in the institution’s operating loss from fiscal year 2016 to 2017 and an increase in funding from state general fund appropriations and capital appropriations. The three-year downward trend in the ratios for RU and VSU further illustrates the impact of capital activity on these ratios, as both institutions experienced decreased capital appropriation support during fiscal year 2017 relative to previous fiscal years. LU experienced an overall decrease in operating revenues from fiscal year 2016 to 2017 and an increase in operating expenses resulting in a year over year increase in net operating loss. Additionally, as revenues from state appropriations and capital appropriations were not sufficient to offset the increase in operating loss, the institution experienced a decline in overall net position for fiscal year 2017. Like many institutions, the decrease in operating revenue is partially the result of declines in enrollment following the increases in enrollment during the recent nationwide recession. However, the increase in operating expenses is primarily due to the Vice Presidential debate, which LU hosted prior to the 2016 Presidential election.

Age of Facilities Ratio

The Age of Facilities ratio is a comparison of the current year’s depreciation expense for buildings, infrastructure, and improvements compared to the total accumulated depreciation for those asset categories. This ratio provides an approximate average age of facilities in years by dividing the accumulated depreciation by the current year’s expense. This is an important ratio to take into consideration because this ratio can be an indicator of future building, infrastructure and maintenance needs. In general, a higher Age of Facilities ratio represents a greater immediate need for facility improvements. In Figure 5 below, we see a comparison of the Age of Facilities ratio across institutions, grouped according to institution classification.

The Age of Facilities ratio roughly calculates the average age of facilities and improvements in years.

Figure 5. Age of Facilities Ratio (in years)

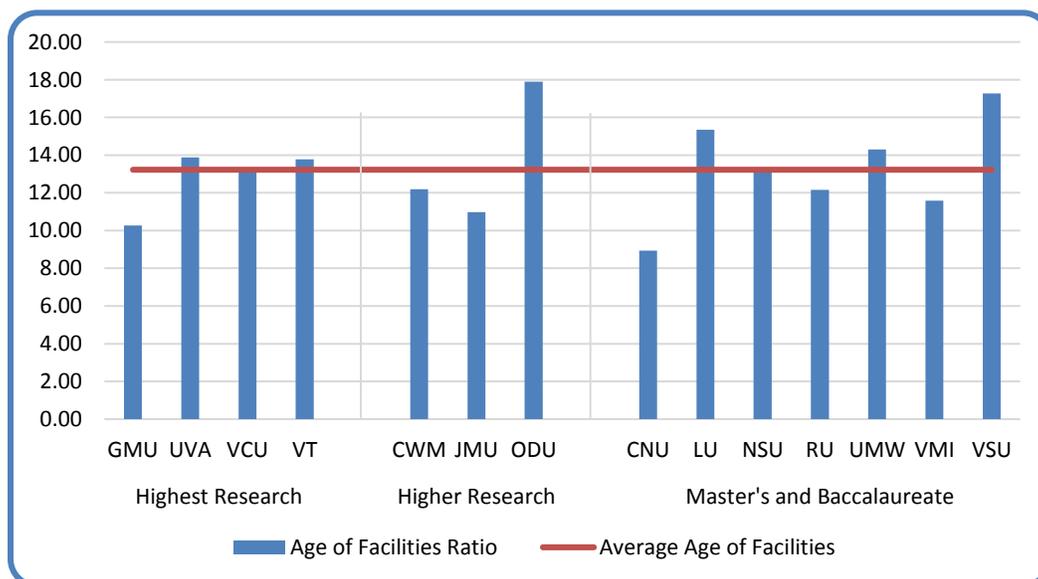


Figure 5, shows the highest and lowest Age of Facilities ratios are ODU (17.89) and CNU (8.94). Many different factors affect this ratio—the most prevalent of which is investment in capital assets. Based on review of CNU’s capital asset activity, the institution added \$28.2 million in building and infrastructure capital assets in fiscal year 2017 and had approximately \$24 million in ongoing capital projects at fiscal year end. CNU is the youngest comprehensive institution in the Commonwealth as they were part of CWM until 1977 and gained university status in 1992. Therefore, CNU’s expansion and investment in capital assets is consistent with a younger, growing institution. GMU’s long-term liabilities, excluding pension liabilities, are the highest relative to total assets of the institutions included in the highest research institution classification at 38.0 percent. This indicates GMU’s relative debt load compared with the other institutions is higher and helps to explain the lower Age of Facilities ratio as it has been building a higher proportion of new buildings than the other institutions over the last several years.

The extent to which the institution relies upon its foundation to finance capital projects may also impact this ratio. In many cases, an institution enters into operating leases with a related foundation or other entity to rent space. For example, as of the end of fiscal year 2017, ODU had future minimum rental payments of \$33.9 million under leases for equipment and space, while CWM only reports \$7.3 million in future rental payments as of this date. As operating leases may result in the use of new space, but not the recording of a newer asset on the Statement of Net Position, the use of operating leases can result in a higher Age of Facilities ratio relative to other institutions. Additionally, the geography or geographical location of an institution’s main campus may also impact its ability to construct new assets, particularly if land is limited based on the location of the campus in a major city.

Activity-Based Ratios

Below is an analysis of how activities of the institution relate to each other and are comparisons of activities in the institutions’ respective statements of changes in revenues, expenses and changes in net position. These ratios provide information on how the institutions allocate and prioritize resources in achieving their missions.

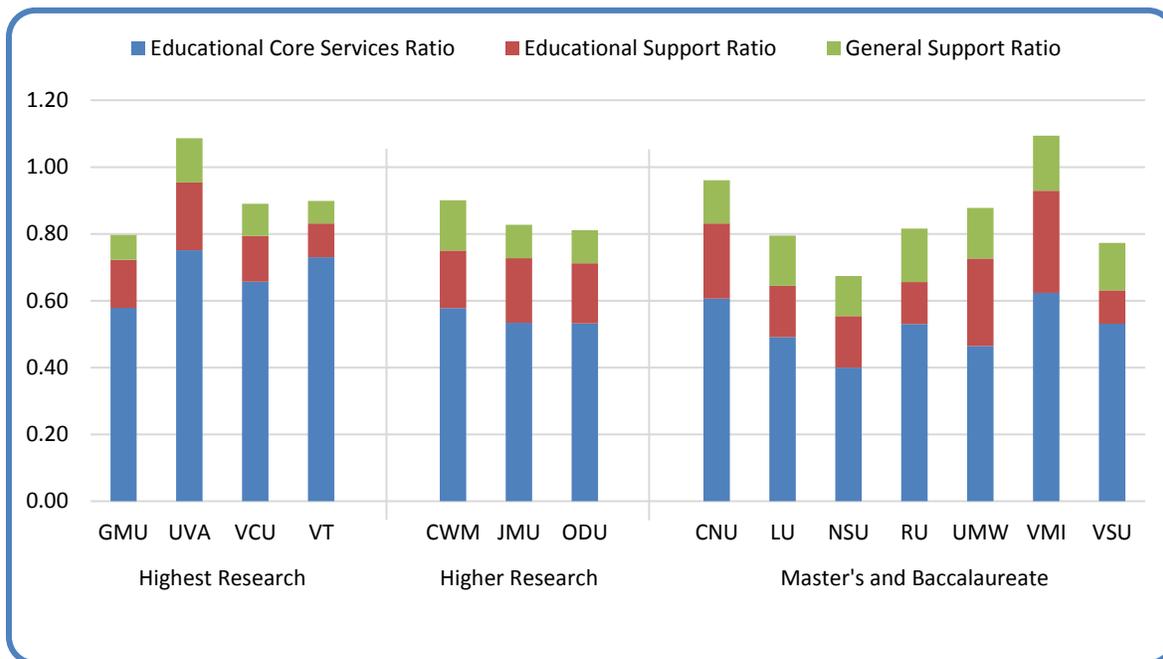
Functional Classification Ratios

We consider Educational Core Services, Educational Support, and General Support ratios to be Functional Classification ratios. Institution financial statements typically group expenses by the various functions of the institution. These ratios show expenses of certain functions as a percentage of an institution’s educational and general (E&G) revenue. For the purposes of this analysis, education and general revenue includes operating revenue, excluding patient services and auxiliary revenue, and including Pell grant and state appropriation revenue. The Educational Core Services ratio includes expenses related to instruction, research, and public service functions. The Educational Support ratio includes academic support and student services functions and the General Support ratio consists of expenses for institutional support

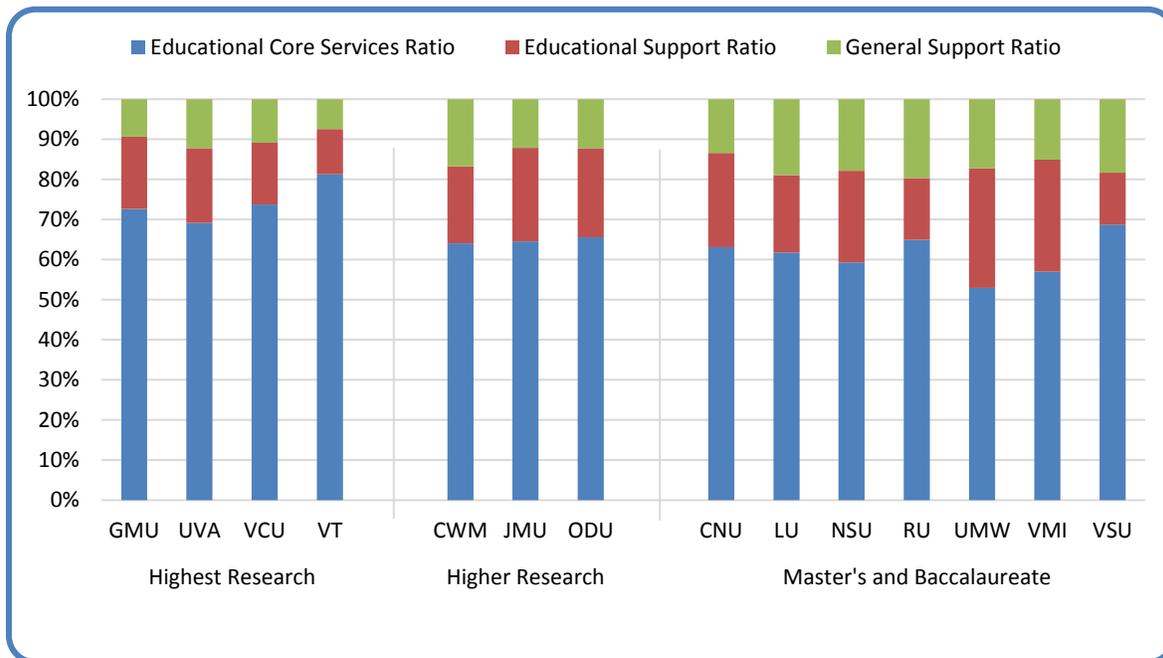
Functional Classification ratios show expenses of certain functions as a percentage of E&G revenue.

functions. The operating expense classifications included in the institutions' financial statements, but not included in these ratios are operation of plant, student aid, auxiliary services, depreciation, patient services, and other. Figure 6 below shows a compilation of each institutions' Functional Classification ratios, taken from the individual institutions' financial statements.

Figure 6. Combined Functional Classification Ratios



All institutions spend more on educational core services, educational support, and general support than they receive through operating revenue. As a result, institutions use non-operating revenue, specifically state appropriations, gifts, and non-operating grants and contracts, such as Pell grant revenue, to cover these expenses. The Functional Classification ratios presented account for the use of Pell grant revenue and state appropriations to support operating expenses, but do not include the impact of gifts or investment revenues on spending. Both UVA and VMI have combined ratios that exceed 1.0, indicating that educational core services, educational support, and general support spending exceeds the resources provided from state and federal entities and tuition and fees generated from student enrollment. Both institutions have significant endowments and revenues received from gifts, which provide funds to support institution operations. As a result, the institutions can use those resources to supplement state and federal resources and increase spending when compared to other institutions.

Figure 7. Functional Classification Ratios Spending Distribution

Educational core services (instruction, research, and public service) are directly correlated to the mission of the institution. Figure 7 above shows the breakdown of institutional spending as a percentage of operating and nonoperating revenues excluding gifts and investment income. VT spends just over 80 percent of these revenue sources on educational core services and correspondingly smaller percentages on educational support and general support. UVA spends approximately 70 percent of these revenues on educational support services, but in absolute terms UVA spends more on educational core services and has a higher Educational Core Services ratio than any other institution (0.75). Analyzing this ratio by institutional classification is most appropriate as each grouping of institutions varies in how it accomplishes its institutional mission; for example, highest research activity institutions spend much more on research activities than master's and baccalaureate institutions. Highest research activity institutions will generally have higher educational core service expenses and ratios due to the emphasis on research activity. Research expenses total approximately 17.4 percent of all operating expenses, when excluding hospital operations, for these institutions compared to 5.1 percent for institutions with higher research activity and 1.93 percent for master's and baccalaureate institutions. ODU spends 2.7 percent of total operating expenses on research; however, this amount appears artificially low because ODU's research activity runs primarily through the ODU Research Foundation. As the ODU Research Foundation spent \$46.4 million on research during fiscal year 2017, including these expenses would result in a larger percentage of total expenses allocated to research increasing the institution's Educational Core Services ratio. Additionally, public service expenses are comparable as a percentage of total expenses across all institutions, with small outliers in public service expenses at VT and VSU due to their agricultural extension offices. Instruction expenses for all institutions exceed 24 percent of operating expenses, excluding hospital operations at UVA and VCU. All institutions in the highest research and higher research classifications spend more on instruction than any other category as a percentage of total operating expenses. In the master's and baccalaureate classification, institutions generally spend the most on instruction; however, CNU, LU, and VMI spent more on auxiliary

enterprises, such as housing and dining, as a percentage of total operating expenses than any other expense category.

Educational support expenses are supplemental, but necessary, expenses that relate to the mission of the institution. These include expenses such as libraries, academic administration, admissions and registrar's offices, and financial aid. UVA's educational support ratio exceeds the average for the highest research activity institutions due to higher spending on academic support and student services. UVA spent 10.35 percent of total expenses excluding hospital expenses on academic support and 2.99 percent on student services. VT has a ratio that is below the mean for highest research activity institutions due to lower academic support expenses as a percentage of total expenses (6.41 percent) relative to peer institutions. Institutions in the higher research activity are comparable in relative spending on academic support and student services as a percentage of total operating expenses. The master's and baccalaureate institutions vary the most with VMI having the highest ratio and VSU having the lowest. VMI has a higher Educational Support ratio due to higher overall spending relative to state and federal resources received as noted in Figure 6 above. VSU has a lower ratio as it allocates less to academic support and receives more federal grants and contracts than the other institutions in the category, resulting in higher research spending. This additional spending on research activities deflates percentages in other functional classifications as a percentage of total operating expenses.

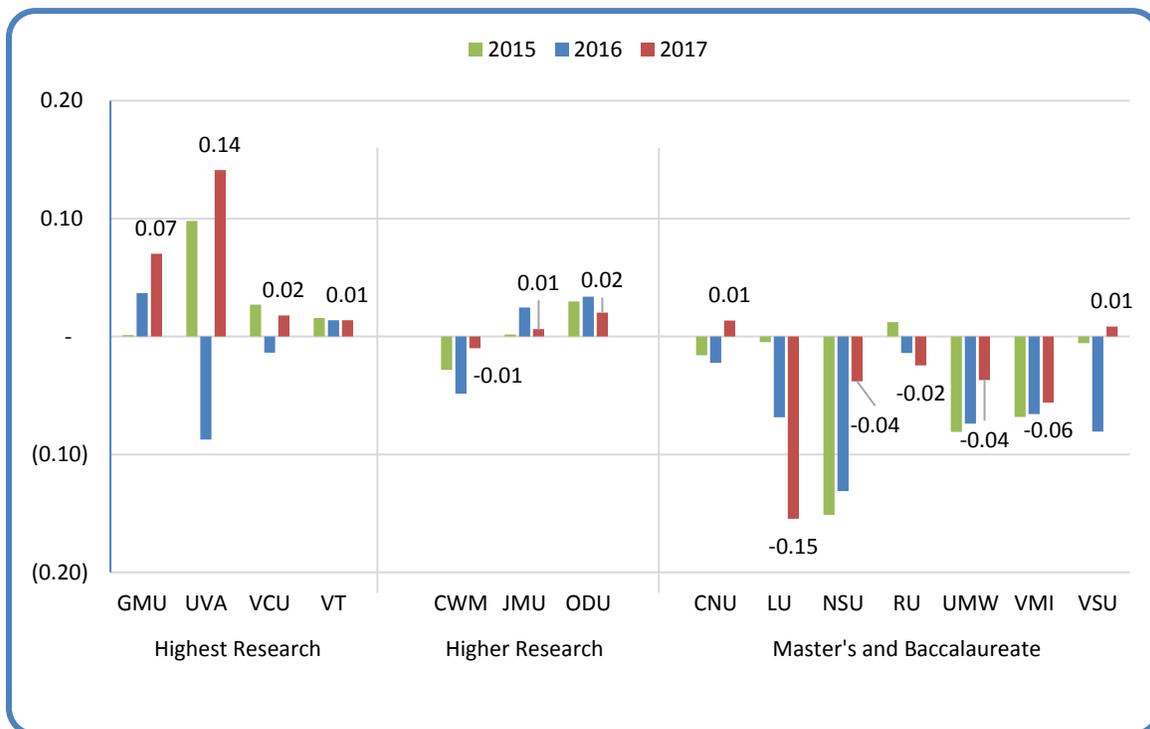
General support expenses indirectly relate to the mission of the institution, and are directly related to the day-to-day operations or business management of the institution. Examples of these expenses include fiscal operations, security, fundraising, and legal services. VT and GMU have lower ratios than other institutions due to lower spending on institutional support, ranging from five to six percent of total expenses. RU's ratio is slightly higher than peer institutions in its classification due to higher overall spending on institutional support (11.09 percent) relative to the average of its peer institutions (9.00 percent). VMI's spending is lower than the average of its peer institutions at 7.24 percent of total expenses; however, VMI generates a much larger percentage of total revenues from gifts at 17.88 percent compared with an average of 2.05 percent of total revenues from gifts for all other institutions, resulting in a slightly higher ratio. As these ratios are a function of spending compared to revenue sources like state appropriations, tuition and fees, and Pell grant revenue, VMI's ratios will appear larger than other institutions as state and federal revenue sources are a relatively smaller portion of its total revenues and spending is higher due to the significant percentage of gifts received by the institution.

Net Operating Revenues Ratio

The Net Operating Revenues ratio measures the operating performance of institutions and indicates whether an institution is living within its available resources. This ratio compares net income excluding capital revenues to the sum of total noncapital revenues. Operating revenues include student tuition, grants and contract revenue, sales and services of educational departments, auxiliary services, and other operating revenues. Nonoperating revenues include state appropriations, Pell grants, investment income, and gift revenue. Within Figure 8 below, we see a comparison of each institution's Net Operating Revenues ratio over the last three fiscal years compared to those of their peers within the respective classifications.

The Net Operating Revenues ratio indicates whether an organization is living within its available resources.

Figure 8. Net Operating Revenues Ratio



The highest and lowest Net Operating Revenues ratios are those of UVA (0.14) and LU (-0.15). The large change from year to year at UVA is primarily due to performance of its sizeable endowment and investment portfolio, which sustained losses during fiscal year 2016, but recovered for significant gains during fiscal year 2017. The nature of investing activities can result in significant volatility in this ratio and contributes to the need to analyze the results of this ratio over several fiscal years. Additionally, capital related revenues excluded from the ratio include maintenance reserve funds provided by the Commonwealth. The exclusion of these revenues artificially lowers the Net Operating Revenues ratio as the net income used in the numerator includes the related maintenance reserve expenses. As noted in the Return on Net Position ratio, LU experienced a decline in enrollment and operating revenues and an increase in operating expense during fiscal year 2017. As the ratio is a measure of total surplus/deficit

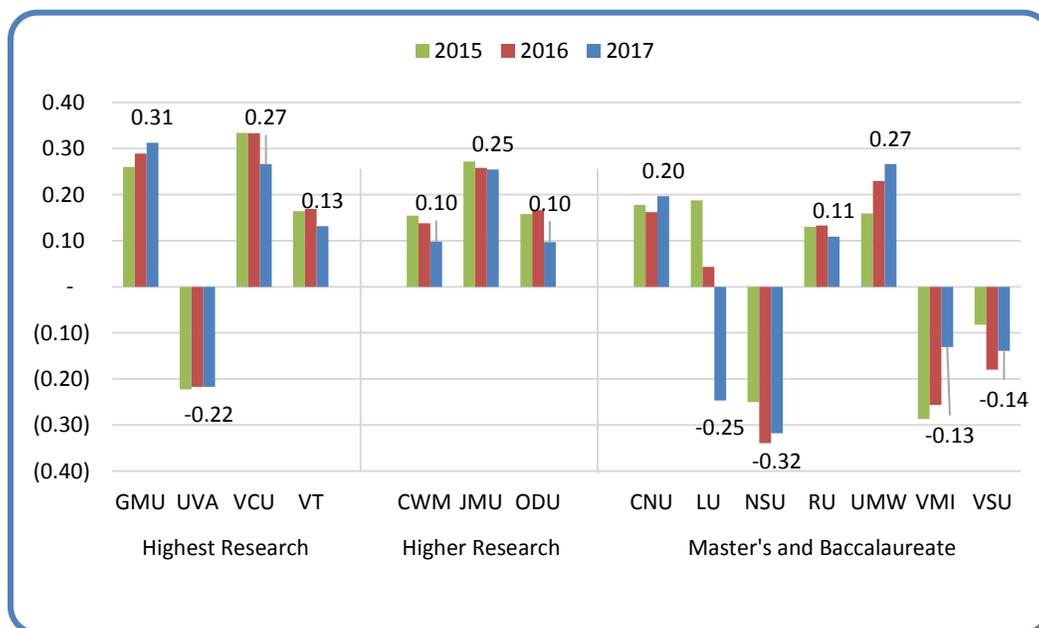
to total noncapital revenues, any decrease in revenue and increase in deficit will result in a noticeable decrease in the ratio. Several other institutions show negative ratios for all three fiscal years; however, in most cases, these ratios improved from fiscal year 2015 through 2017. NSU's ratio notably improved due to a narrowing of its operating loss and increased support from nonoperating revenue sources. Additionally, except for LU, net position increased for all institutions after the inclusion of capital-related revenues, like capital appropriations and capital gifts and grants. The primary explanation for the decline in LU's ratio is additional one-time expenses from hosting the 2016 Vice Presidential debate.

Auxiliary Income Ratio

The Auxiliary Income ratio intends to show whether the revenues in support of auxiliary enterprises exceed the expenses for those services. Auxiliary services are all those not related to an institution's core educational objectives and include housing, food services, bookstore operations, parking, and others. These enterprises do not receive state general fund support and should be self-sustaining in that the revenues they earn should equal or exceed the expenses. It is important to note that donors often restrict gifts given to institutions to be used for athletics and other auxiliary activities. As institutions receive donations restricted to auxiliary activities and earn auxiliary income, cash reserves can affect activities in the current period under analysis. Institutions with larger auxiliary cash reserves have more flexibility to set and adjust fees for auxiliary services than institutions relying on current period auxiliary income, such as student fees. Figure 9 below shows the Auxiliary Income ratio over a three-year period across institutions by classification. This measure compares auxiliary income to the amount of net auxiliary revenue.

The Auxiliary Income ratio shows the extent to which auxiliary services are self-sustaining.

Figure 9. Auxiliary Income Ratio

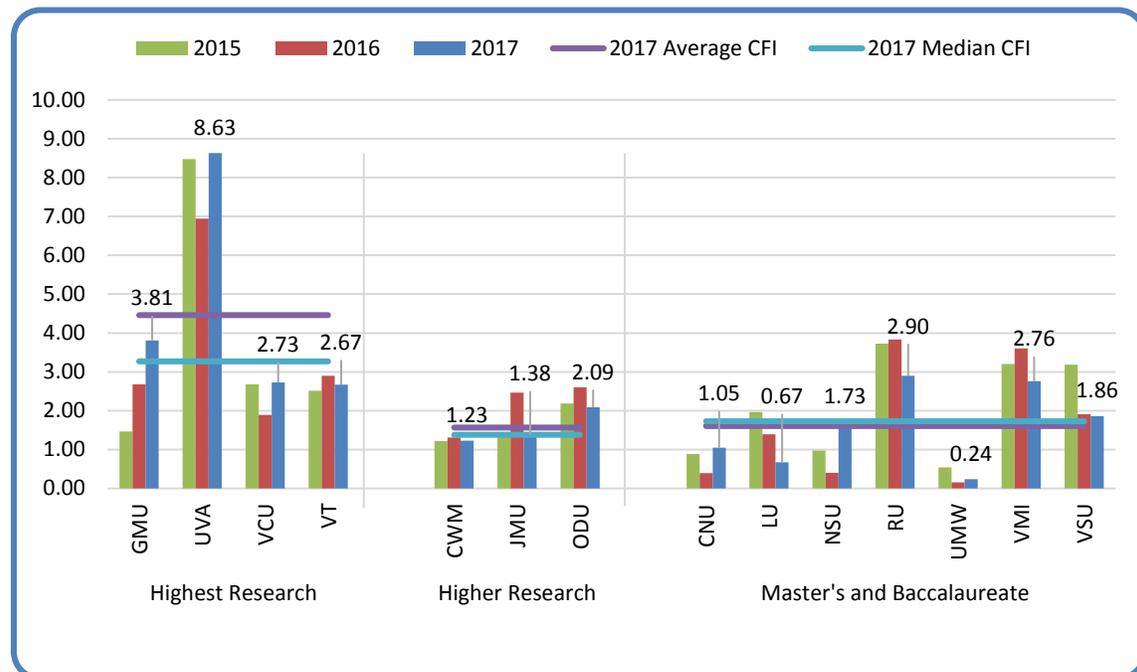


The highest and lowest Auxiliary Income ratios are GMU and NSU, which are 0.31 and -0.32, respectively. Although some institutions have negative auxiliary ratios and negative income in the area of auxiliaries services, this can indicate when an institution elects to use its auxiliary reserve funds or significant resources from endowments, gifts, or other investments to support auxiliary services as opposed to increasing fees for these types of services. Declines in enrollment can also result in significant swings in the Auxiliary Income ratio, particularly if expenses do not decline at the same rate as reduced auxiliary revenues from student fees. For example, NSU experienced significant declines in full-time equivalent enrollment from fiscal year 2013 through fiscal year 2016, with a slight increase in enrollment in fiscal year 2017, and relied on auxiliary reserves over the last several fiscal years to close budget gaps created by declining student enrollment.⁷ UVA and VMI rely heavily on contributions from individuals and affiliated foundations to aid in funding their athletic budget. As accounting standards require these items to be recorded in the Statement of Revenues, Expenses, and Changes in Net Position as nonoperating revenues, rather than auxiliary revenues, the ratio of auxiliary income to auxiliary revenue is artificially deflated and will likely continue to appear negative as a result of this accounting treatment and institutions' operating philosophy. Of the institutions with negative ratios, only LU's ratio moved from positive to negative during fiscal year 2017. A review of the institution's revenues and expenses show a slight decrease in revenues consistent with the institution's decline in enrollment noted previously and a large increase in auxiliary expenses. The large increase in expenses relates primarily to hosting the 2016 Vice Presidential debate and increased residential services expenses due to the opening of two new dorms during the fiscal year.

Composite Financial Index (CFI)

The Composite Financial Index or CFI combines four core ratios by assigning various weights to generate an aggregate score for financial strength and stability. These ratios: Primary Reserve ratio, Viability ratio, Net Operating Revenues ratio, and Return on Net Position ratio provide for an understanding of the institutions' available resources and results of current operations, which when applied to certain benchmark factors generates a score from one to ten indicating strength of the institution. A score close to one indicates that the institution may be very light on expendable resources and have difficulty meeting operating demands in the current environment. On the contrary, a score of ten indicates that an institution has significant financial flexibility and is operating well within its means. A benchmark score of three generally indicates that an institution is financially healthy.⁵ In the event that a specific ratio is negative for an institution, the calculation uses a strength score of zero for that particular ratio, rather than using a negative number to avoid calculating a negative CFI score.

Figure 10. Composite Financial Index (CFI)



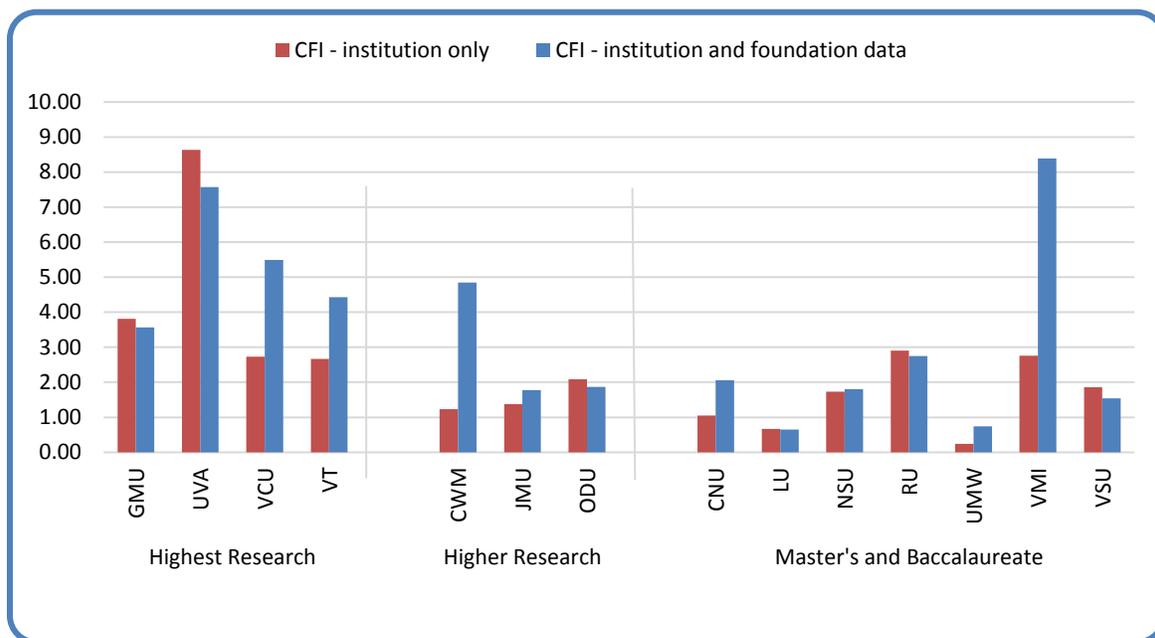
As with other ratios, it is important to recognize that absolute comparisons between institutions are not usually appropriate. Each institution has different needs, both capital and operational, that may result in short-term increases or decreases in the CFI to fulfill programmatic requirements and the institution's strategic plan. Reviewing trends in the CFI over time helps to adjust for the impact of significant one-time events that may disproportionately impact a ratio in a given fiscal year. Similar to the ratios that comprise the CFI, UVA shows its relative financial strength and flexibility with a calculated CFI of 8.63 compared with an average and median CFI of 4.46 and 3.27, respectively, for the institutions with the highest level of research activity. However, it should be noted that the CFI's for the other institutions in this classification are either slightly above or below the benchmark ratio of 3.0, indicating relatively strong overall financial health. Institutions in the higher research classification are similar with an average and median CFI that approximate each other. ODU's CFI of 2.09 is the highest in the group, with JMU and CWM consistently above 1.0. In the master's and baccalaureate classification, the CFI scores range from 0.24 for UMW to 2.90 for RU. Four institutions exceeded the average CFI for the classification during fiscal year 2017 with VMI and RU exceeding the benchmark ratio of 3.0 in two of the last three fiscal years, while falling slightly below for the third year. UMW's CFI ranged from a high of 0.54 in fiscal year 2015 to a low of 0.15 in fiscal year 2016 before rebounding slightly to 0.24 during fiscal year 2017. Despite the low ratio, UMW has seen an increase in its Primary Reserve ratio and Viability ratio over the last three fiscal years, which indicates the institution's financial flexibility may be improving. LU's dip in the CFI during fiscal year 2017 appears primarily the result of one-time outflows supporting the 2016 Vice Presidential debate, which resulted in a net decrease in net position from fiscal year 2016 to fiscal year 2017.

The CFI provides a snapshot of an institution's total financial health by weighting four core ratios to develop a composite score.

It is important to note that the degree to which institutions use foundations for fundraising and endowment support can have a tremendous impact on the CFI. Although the various ratios in this report do not reflect the financial information of the not-for-profit foundations of the Commonwealth's four-year institutions of higher education, the Commonwealth's Comprehensive Annual Financial Report (CAFR) prepared by the Department of Accounts each year does allow for a general calculation of CFI for the combined University/Foundation entity. Although the CAFR is not as detailed as each institution's individually published financial statements, there is sufficient information to perform a quick calculation of CFI using the same framework as noted above for each individual institution.

Figure 11 below reflects CFI for the combined University/Foundation enterprise. Formulas for ratios used in the combined CFI calculation are generally consistent with the CFI calculation shown for the institution as a standalone entity in Figure 10; however, the Viability ratio calculated for the combined entity uses total long-term liabilities rather than long-term debt in the denominator. This relative difficulty in obtaining detailed comparable data for long-term debt of the consolidated higher education entity from the CAFR is the reason for this variation. As a result, the CFI scores shown below are likely lower than they otherwise would be when excluding long-term liabilities other than long-term debt. Regardless, the ratios provide a relative understanding of the impact of foundations and affiliated organizations on the financial health of the combined enterprise.

Figure 11. Composite Financial Index (CFI) including Foundations



Certain entities experience a significant increase in CFI when adding the financial activity of their respective foundations into the calculation. VMI's CFI increases from 2.76 to 8.39, representing the largest increase in CFI under the combined calculation. This increase is primarily the result of the large endowment held with the VMI Foundation, which is one of the largest for public institutions in the United States when considering endowment funds per full-time equivalent student. CWM also experiences a significant increase in CFI due to the size of the endowment held by its affiliated foundations, primarily the College of William and Mary Foundation. Lastly, VCU's CFI increases due to improvement in all ratios

supporting the CFI calculation due to the addition of its foundations, but also the activity of the VCU Health System Authority. Several institutions experience slight decreases in the CFI score after adding in foundation information; however, there are no decreases that are large enough to warrant significant additional attention for the purposes of this report.



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October 30, 2018

The Honorable Ralph S. Northam
Governor of Virginia

The Honorable Thomas K. Norment, Jr.
Chairman, Joint Legislative Audit
And Review Commission

Please find enclosed a comparative financial report for Virginia's four-year public institutions of higher education. This report primarily uses ratio analysis as a means to analyze financial activity at each institution and shows changes in financial performance over time. We have compiled this report by analyzing financial statements audited by our office at each institution for the fiscal years ended June 30 2015, through June 30, 2017. Should you have any questions, please contact Eric Sandridge, Higher Education Programs Audit Director, or me.

Sincerely,

Martha S. Mavredes
Auditor of Public Accounts

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APPENDIX: INSTITUTION BACKGROUND INFORMATION

Highest Research Activity Category*George Mason University*

George Mason University (GMU) began holding its first classes in 1949. Originally known as the Northern Virginia University Center, the intention for this institution was to provide two-year degrees and transfer students to four-year institutions, upon completion. In the 1950's, GMU became a branch of the University of Virginia through an act of the Virginia General Assembly. Named after founding father, George Mason, who authored the Virginia Declaration of Rights, GMU began offering four-year degrees in 1966 and became an independent institution in 1972. GMU experienced rapid growth and, throughout the latter 20th century, was known as the most rapidly expanding state institution in Virginia. GMU is the largest public research institution in the Commonwealth based on unduplicated headcount.⁸

The University of Virginia

Thomas Jefferson founded The University of Virginia (UVA) in 1817 before the first Board of Visitors officially chartered the institution in 1819. Today, UVA has three major divisions, including the Academic Division, the Medical Center, and the College at Wise. There are 11 UVA colleges in the Charlottesville area including public policy, arts and sciences, education, business, commerce, architecture, continuing and professional studies, engineering and applied science, law, medicine, and nursing. UVA considers its College at Wise a liberal arts institution, offering 30 different majors. The UVA Medical Center is part of the UVA Health System and is a functioning hospital, which provides medical care to patients.⁹

Virginia Commonwealth University

What is known today as the Virginia Commonwealth University (VCU) Health System was founded in 1838 in Richmond, Virginia as the medical department of Hampden-Sydney College. This medical institution received its independent charter from the Virginia General Assembly in 1854 and officially became the Medical College of Virginia (MCV). In 1925, MCV established its institution of social work and public health as the Richmond Division of the College of William and Mary. This became Richmond Professional Institute (RPI) in 1939 and after adding several liberal arts, business, and other non-medical degrees; RPI dropped its affiliation with the College of William and Mary and combined with MCV to become VCU in 1968. The VCU Health System is a functioning hospital, providing health care to patients and medical education to students. VCU's mission is to advance knowledge and student success through its commitments to an engaged, learner-centered environment; research; interdisciplinary collaborations; health care; diversity; and sustainable, university-community partnerships.¹⁰

APPENDIX: INSTITUTION BACKGROUND INFORMATION*Virginia Polytechnic Institute and State University*

Virginia Polytechnic Institute and State University (VT) originally began in 1872 as a land-grant institution called Virginia Agricultural and Mechanical College. A land grant is a gift of federal land to an institution or organization, usually given to an institution so that they can focus on the teaching of practical agriculture, and other types of subjects outside the realm of liberal arts. After a couple of name changes, in 1970, the state legislature sanctioned university status for VT and gave it the legal name of Virginia Polytechnic Institute and State University, which it still holds today. VT is a science, technology, and engineering institution, with some degrees offered in the liberal arts and other fields of study. VT's mission states that they are a "public land-grant university serving the Commonwealth of Virginia, the nation, and the world community. The discovery and dissemination of new knowledge are central to its mission. Through its focus on teaching and learning, research and discovery, and outreach and engagement, the university creates, conveys, and applies knowledge to expand personal growth and opportunity, advance social and community development, foster economic competitiveness, and improve the quality of life."¹¹

Higher Research Activity Category*The College of William and Mary*

Chartered in 1693, The College of William and Mary (CWM) is the oldest higher education institution in the Commonwealth of Virginia and is the second oldest functioning college in the nation. In the 17th century, King William III and Queen Mary II of England signed the charter for a "perpetual College of Divinity, Philosophy, Languages, and other good Arts and Sciences" to be founded in the Virginia Colony. CWM was also the first co-ed state college in the Commonwealth. CWM has had affiliations with and helped start Virginia Commonwealth University, Christopher Newport University, Old Dominion University, and today has affiliations with junior college, Richard Bland College and the Virginia Institute of Marine Science, which focuses on marine biology. CWM's mission is a detailed approach to achieving their vision of "building on more than 300 years of innovation and excellence, breaking the boundaries between research and teaching, student and teacher, living and learning."¹⁴

James Madison University

Established in 1908, James Madison University (JMU) began as the State Normal and Industrial University for Women. The institution officially changed its name to Madison College in 1938 in honor of President James Madison and went onto become James Madison University in 1977. It was not until 1966 that the institution became a co-ed institution by an action of the Virginia General Assembly. Today, JMU offers more than 120 degree programs, predominately in the area of the liberal arts. JMU's mission states that the University is "a community committed to preparing students to be educated and enlightened citizens who lead productive and meaningful lives."¹²

APPENDIX: INSTITUTION BACKGROUND INFORMATION*Old Dominion University*

Old Dominion University (ODU) was originally founded in 1930 as the Norfolk Division of the College of William and Mary. It became an independent institution in 1962 and was granted university status in 1969. ODU's focuses on science, engineering, and technology, as these fields are important to the Hampton Roads region. The Institution's mission states "ODU, located in the City of Norfolk in the metropolitan Hampton Roads region of coastal Virginia, is a dynamic public research institution that serves its students and enriches the Commonwealth of Virginia, the nation, and the world through rigorous academic programs, strategic partnerships, and active civic engagement."¹³

Master's and Baccalaureate Category*Christopher Newport University*

Christopher Newport University (CNU) started in 1960 as a full-time extension of the College of William and Mary. CNU was named after Captain Christopher Newport, who was an English sailor who brought settlers to Jamestown and the Virginia Colony and helped found Britain's first permanent settlement in Bermuda. Christopher Newport College became independent in 1977, offering liberal arts degrees with the intention of becoming a university, which it did in 1992. CNU is the youngest comprehensive institution in the Commonwealth. The institution offers a range of different degrees, but is generally considered a liberal arts institution. CNU's mission is to "provide educational and cultural opportunities that benefit CNU students, the residents of the Commonwealth of Virginia, and the nation."¹⁵

Longwood University

Originally called the Farmville Female Seminary Association, Longwood University (LU) was founded in 1839 with the intention of providing seminary education to women. It became Longwood College in 1949 and achieved university status in 2002. It became a co-ed institution in 1976. Today, LU is a liberal arts institution, offering over 100 different majors and minors. Longwood's mission states that the institution is "dedicated to the development of citizen leaders who are prepared to make positive contributions to the common good of society. Building upon its strong foundation in the liberal arts and sciences, the University provides an environment in which exceptional teaching fosters student learning, scholarship, and achievement. As the only four-year public institution in south central Virginia, Longwood University serves as a catalyst for regional prosperity and advancement."¹⁶

Norfolk State University

Norfolk State University (NSU) was founded in 1935 with the intention of helping students become successful through higher education in the midst of the great depression. The Norfolk Unit of Virginia Union University, as it was known at its founding, went on to become the independent Norfolk Polytechnic College in 1942. Through an act of the General Assembly, NSU then became a public institution as a part of Virginia State College (now Virginia State University). NSU began offering its first baccalaureate degree in 1956 and separated from Virginia State, becoming fully independent in 1969.

APPENDIX: INSTITUTION BACKGROUND INFORMATION

NSU achieved university status in 1979 and then began granting graduate degrees. NSU's mission states it "is committed to transforming students' lives through exemplary teaching, research and service. Offering a supportive academic and culturally diverse environment for all, the University empowers its students to turn their aspirations into reality and achieve their full potential as well rounded resourceful citizens and leaders for the 21st century."¹⁷

Radford University

The Commonwealth of Virginia established the State Normal and Industrial University for Women in 1910. The intent of this institution was to prepare female teachers for Virginia's expanding public university system. In an effort to provide students with a broad professional and technical education, State Teachers College, as Radford was then known, merged with Virginia Polytechnic Institute in 1943. The institution was then the Women's Division of VPI (now Virginia Tech). In 1964, Radford College split with Virginia Tech and, in 1972, Radford began admitting men into its undergraduate programs. In 1979, Radford College achieved university status and became Radford University, as it is known today.¹⁸

University of Mary Washington

In 1908, the Commonwealth established the State Normal and Industrial School for Women to focus on providing women with preparatory training to become teachers. The institution was renamed Mary Washington College in 1938 after Mary Ball Washington, George Washington's mother. In 1944, the Commonwealth affiliated the institution with the University of Virginia and operated as the women's college for UVA. After becoming co-ed in 1970, Mary Washington College went on to become its own separate entity in 1972. Mary Washington College became the University of Mary Washington after achieving university status in 2004. UMW's mission states that it is "one of Virginia's outstanding public liberal arts universities, providing a superior education that inspires and enables our students to make positive changes in the world."¹⁹

Virginia Military Institute

In the early 19th century, the town of Lexington, Virginia was partially occupied by one of three arsenals in the Commonwealth. An arsenal guard of about 20 soldiers protected this facility. In 1834, the town of Lexington, Virginia proposed to transform this arsenal into a military college for the arsenal guard cadets, which led to the establishment of the Virginia Military Institute (VMI) in 1839. VMI ceased classes for the better part of the civil war. They were able to rebuild and re-open at the conclusion of the war in 1865. Today, VMI is the oldest state-supported military college in the United States. VMI became a co-educational institution in 1997. VMI continues to incorporate military-style training into its mission of providing of higher education. Students live in barracks, sleep on cots, give up television and other amenities, as well as undergo extensive military-style exercises and drills. VMI offers baccalaureate degrees in both engineering, liberal arts, and other fields. It is the mission of VMI "to produce educated, honorable men and women, prepared for the varied work of civil life, imbued with love of learning, confident in the functions and attitudes of leadership, possessing a high sense of public service, advocates of the American democracy and free enterprise system, and ready as citizen-soldiers to defend their country in time of national peril."²⁰

APPENDIX: INSTITUTION BACKGROUND INFORMATION*Virginia State University*

The Virginia Normal and Collegiate Institute, now known as Virginia State University (VSU), was established by an act of the General Assembly in 1882. The institution became known as Virginia State College in 1946 and split from Norfolk State College in 1969. After achieving university status, the institution was renamed Virginia State University in 1979. VSU offers several different degrees, focusing more on agricultural and natural sciences, as well as engineering and technology. VSU's mission states that it is a public comprehensive 1890 land grant institution and historically black college/institution and "is committed to the preparation of a diverse population of men and women through the advancement of academic programs and services that integrate instruction, research, extension, and outreach. The University endeavors to meet the educational needs of students, graduating lifelong learners who are well equipped to serve their communities as informed citizens, globally competitive leaders, and highly effective, ethical professionals."²¹

CONDENSED STATEMENT OF NET POSITION

(in thousands)

	HIGHEST RESEARCH				HIGHER RESEARCH			MASTER'S AND BACCALAUREATE						
	UVA	VCU	VT	GMU	CWM	ODU	JMU	CNU	NSU	LU	VMI	RU	UMW	VSU
ASSETS														
Current Assets:														
Cash, cash equivalents, & investments	\$ 97,819	\$ 313,280	\$ 101,468	\$ 329,135	\$ 50,089	\$ 111,509	\$ 190,619	\$ 34,064	\$ 14,445	\$ 20,851	\$ 24,510	\$ 107,758	\$ 15,238	\$ 25,507
Other current assets	411,309	94,856	119,112	65,477	22,082	35,292	27,190	6,237	11,285	6,813	10,589	14,068	5,209	8,193
Noncurrent Assets:														
Cash, cash equivalents, & investments	6,952,935	194,468	574,933	9,223	144,672	49,780	30,279	7,809	10,327	19,322	20,604	-	5,855	43,932
Capital assets, net	3,513,428	1,106,415	1,680,513	1,224,502	856,806	621,912	1,080,586	517,476	278,209	242,239	337,660	352,875	311,870	302,547
Other noncurrent assets	94,642	146,896	52,444	3,192	2,238	3,734	2,092	71	4,882	6,347	1,197	1,524	1,717	2,532
Total Assets	<u>11,070,133</u>	<u>1,855,914</u>	<u>2,528,470</u>	<u>1,631,529</u>	<u>1,075,887</u>	<u>822,228</u>	<u>1,330,765</u>	<u>565,657</u>	<u>319,148</u>	<u>295,572</u>	<u>394,560</u>	<u>476,225</u>	<u>339,889</u>	<u>382,711</u>
DEFERRED OUTFLOWS	<u>133,411</u>	<u>77,364</u>	<u>84,584</u>	<u>51,854</u>	<u>32,263</u>	<u>36,354</u>	<u>45,407</u>	<u>13,660</u>	<u>8,731</u>	<u>9,530</u>	<u>4,576</u>	<u>15,508</u>	<u>6,827</u>	<u>12,192</u>
LIABILITIES														
Current Liabilities:														
Accounts payable & accrued expenses	310,267	91,591	140,306	59,881	43,768	36,276	47,136	20,771	17,498	11,561	9,905	20,434	11,889	8,301
Unearned revenue	105,726	36,826	43,236	45,955	15,049	11,894	19,055	1,440	2,929	1,946	1,016	3,715	1,766	1,893
Long-term liabilities - current portion	95,746	55,962	55,841	46,864	26,010	22,565	25,343	15,286	3,831	5,949	2,064	3,821	5,969	8,178
Other current liabilities	90,754	46,769	22,275	13,956	5,628	2,550	7,826	2,363	2,347	580	686	722	2,362	1,685
Noncurrent Liabilities:														
Net pension liability	551,786	346,093	438,576	220,270	129,482	140,950	166,981	46,826	58,965	42,112	27,501	74,629	40,483	61,525
Long-term liabilities	1,724,839	446,096	497,507	572,290	233,388	219,933	334,898	157,059	44,921	61,184	25,041	53,563	122,830	95,768
Other noncurrent liabilities	31,620	7,677	-	-	-	204	-	-	1,527	1,384	1,268	3,482	539	1,522
Total Liabilities	<u>2,910,738</u>	<u>1,031,015</u>	<u>1,197,741</u>	<u>959,216</u>	<u>453,325</u>	<u>434,373</u>	<u>601,239</u>	<u>243,746</u>	<u>132,017</u>	<u>124,717</u>	<u>67,482</u>	<u>160,367</u>	<u>185,839</u>	<u>178,871</u>
DEFERRED INFLOWS	<u>87,389</u>	<u>17,217</u>	<u>12,981</u>	<u>11,774</u>	<u>4,552</u>	<u>3,846</u>	<u>4,596</u>	<u>2,698</u>	<u>6,642</u>	<u>1,117</u>	<u>1,478</u>	<u>1,991</u>	<u>4,179</u>	<u>5,186</u>
NET POSITION														
Net investment in capital assets	1,921,181	736,646	1,201,333	640,430	629,439	399,393	773,661	353,289	239,199	194,412	318,119	300,575	188,367	214,244
Restricted: Nonexpendable	676,312	50,871	355	7,165	56,362	5,292	-	-	-	-	1,256	-	-	8,923
Restricted: Expendable	2,987,365	41,569	224,156	6,540	38,066	25,226	6,800	-	-	5,538	11,425	5,792	618	28,080
Unrestricted	<u>2,620,559</u>	<u>55,960</u>	<u>(23,512)</u>	<u>58,259</u>	<u>(73,595)</u>	<u>(9,548)</u>	<u>(10,123)</u>	<u>(20,415)</u>	<u>(49,979)</u>	<u>(20,682)</u>	<u>(624)</u>	<u>23,009</u>	<u>(32,287)</u>	<u>(40,401)</u>
Total Net Position	<u>\$ 8,205,417</u>	<u>\$ 885,046</u>	<u>\$ 1,402,332</u>	<u>\$ 712,394</u>	<u>\$ 650,273</u>	<u>\$ 420,363</u>	<u>\$ 770,338</u>	<u>\$ 332,874</u>	<u>\$ 189,219</u>	<u>\$ 179,268</u>	<u>\$ 330,176</u>	<u>\$ 329,375</u>	<u>\$ 156,698</u>	<u>\$ 210,846</u>

CONDENSED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

(in thousands)

	HIGHEST RESEARCH				HIGHER RESEARCH			MASTER'S AND BACCALAUREATE						
	UVA	VCU	VT	GMU	CWM	ODU	JMU	CNU	NSU	LU	VMI	RU	UMW	VSU
OPERATING REVENUES:														
Student tuition and fees, net of scholarship allowances	\$ 545,168	\$ 336,427	\$ 461,750	\$ 341,059	\$ 183,723	\$ 144,278	\$ 207,014	\$ 38,512	\$ 26,088	\$ 30,992	\$ 24,629	\$ 61,205	\$ 29,116	\$ 25,211
Hospital and Patient services, net of charity care	1,545,404	24,841	-	-	-	-	-	-	-	-	-	-	-	-
Federal grants, contracts, and appropriations	256,145	162,313	213,294	77,543	35,883	7,444	12,819	1,412	17,994	1,766	91	4,039	863	16,519
State and local grants and contracts	7,072	6,264	26,241	30,941	3,811	975	8,515	235	357	1,342	1	1,225	34	3,138
Nongovernmental grants and contracts	58,689	26,512	51,238	-	6,541	2,410	4,909	78	1,050	3,655	-	262	853	-
Sales and services of educational departments	43,134	54,182	17,979	-	-	-	2,052	-	-	-	346	-	-	-
Auxiliary enterprises, net of scholarship allowances	137,057	131,685	251,854	194,634	93,752	122,356	182,512	70,253	23,473	45,519	23,095	54,977	39,667	27,760
Unique military activities, net of scholarships allowances	-	-	-	-	-	-	-	-	-	-	3,297	-	-	-
Other operating revenues	60,423	18,342	9,154	19,746	6,086	3,522	1,848	4,115	689	384	1,354	1,877	1,602	1,378
Total operating revenues	2,653,092	760,566	1,031,510	663,923	329,796	280,984	419,668	114,606	69,653	83,658	52,814	123,585	72,135	74,005
OPERATING EXPENSES:														
Instruction	431,214	360,175	357,871	284,234	125,405	166,846	162,056	35,500	37,509	34,763	22,780	70,208	29,404	39,811
Research	331,068	186,645	311,297	67,713	54,704	12,286	3,624	1,728	8,592	62	188	491	301	7,688
Public service	57,332	8,575	97,761	19,292	32	566	15,633	-	541	1,704	1,416	3,322	586	8,370
Academic support	171,604	99,490	87,416	62,582	35,845	42,407	46,945	9,133	12,712	6,957	7,854	10,904	9,030	5,847
Student services	49,515	16,334	18,627	29,392	17,976	18,309	18,609	7,334	5,255	4,437	4,114	6,678	8,069	4,653
Institutional support	144,948	81,918	70,276	47,809	47,133	33,495	34,010	9,870	14,029	11,237	6,454	22,429	9,861	14,902
Operation and maintenance of plant	126,559	81,186	84,917	43,695	26,411	32,739	44,345	9,103	10,376	9,077	8,443	12,828	7,609	9,793
Student aid	74,450	35,294	16,488	27,814	32,662	20,163	9,480	1,679	10,589	3,366	891	6,888	726	2,411
Auxiliary enterprises	166,822	96,633	218,712	133,788	84,583	110,507	136,066	56,438	30,942	56,744	26,111	48,999	29,111	31,619
Unique military activities	-	-	-	-	-	-	-	-	-	-	10,911	-	-	-
Depreciation and amortization	127,780	63,742	101,310	62,372	32,254	23,959	41,921	16,969	14,564	9,882	-	19,412	9,612	10,516
Hospital and Patient services	1,448,163	22,893	-	-	-	-	-	-	-	-	-	-	-	-
Other	(23,968)	16	55	-	429	-	-	-	-	18	-	-	2,598	-
Total operating expenses	3,105,487	1,052,901	1,364,730	778,692	457,435	461,278	512,688	147,755	145,108	138,247	89,161	202,159	106,908	135,610
Operating income (loss)	(452,395)	(292,336)	(333,220)	(114,770)	(127,640)	(180,293)	(93,020)	(33,149)	(75,456)	(54,590)	(36,347)	(78,575)	(34,773)	(61,605)
NON-OPERATING REVENUES/(EXPENSES):														
State appropriations	168,664	230,834	261,717	161,356	76,480	150,135	91,681	33,191	57,166	32,320	14,741	60,760	30,846	47,001
Gifts	163,356	44,155	61,640	1,705	39,432	12,846	7	1,986	807	-	15,301	-	-	658
Investment income, net	728,658	20,824	18,491	2,362	10,030	1,959	1,595	291	72	384	1,777	856	105	3,816
Pell grant revenue	12,485	29,314	17,620	30,167	5,558	32,375	12,490	3,038	14,014	4,322	930	12,243	3,532	13,323
Interest on capital asset related debt	(69,062)	(17,858)	(14,851)	(21,375)	(5,914)	(7,446)	(7,963)	(4,526)	(1,518)	(1,497)	(676)	(1,099)	(4,674)	(3,458)
Other non-operating revenues/(expenses)	(24,374)	4,563	8,108	1,032	(2,529)	244	(1,520)	1,277	(487)	256	(420)	950	980	1,464
Total nonoperating revenue (expenses)	979,727	311,831	352,725	175,247	123,058	190,114	96,289	35,258	70,054	35,785	31,654	73,710	30,789	62,804
Income/(loss) before other revenues, gains, or losses	527,332	19,496	19,505	60,478	(4,582)	9,820	3,269	2,109	(5,401)	(18,805)	(4,694)	(4,864)	(3,983)	1,199
Capital Appropriations, Grants, and Contributions	46,294	64,855	44,507	64,462	42,813	16,967	18,650	12,629	39,628	10,188	19,503	16,515	6,304	12,215
Additions to Permanent Endowments	46,963	7	-	1	-	-	-	-	-	-	-	-	-	667
Other	-	-	-	-	-	(20)	-	-	-	105	33	-	-	-
Change in net position	620,589	84,358	64,012	124,940	38,231	26,768	21,919	14,738	34,227	(8,511)	14,842	11,651	2,321	14,081
Total net position - beginning	7,584,828	800,688	1,338,320	587,453	612,042	393,596	748,418	318,136	154,992	187,779	315,334	317,724	154,377	196,765
Total net position - ending	\$ 8,205,417	\$ 885,046	\$ 1,402,332	\$ 712,394	\$ 650,273	\$ 420,363	\$ 770,338	\$ 332,874	\$ 189,219	\$ 179,268	\$ 330,176	\$ 329,375	\$ 156,698	\$ 210,846